

Weatherproofing of New York City Public Housing for Energy Savings

Natasha Stamler

Professor David Hsu

Department of Urban Studies and Planning, MIT

Contact: stamlern@mit.edu

Built Environment and Infrastructure

https://youtu.be/BL4UcOQq_dY



For attendees: during review of the presentation, please direct comments to the presenter by using “@PresenterName”. This will ensure they receive your comments and questions directly.

Introduction

- Nearly **70% of greenhouse gas emissions** in New York City come from buildings (City of New York, 2018).
- As the largest landlord in the City, the New York City Housing Authority (**NYCHA**), is the greatest contributor to these emissions.
- NYCHA funding has declined in the past few decades and NYCHA housing is currently in need of **\$32 billion in repairs** (NYCHA, 2019a). This means that NYCHA lacks the resources to invest in high-cost clean energy solutions, but would benefit greatly from them.
- Over **30% of these repairs** are for building components such as **windows**, floors, **roofs**, and doors, which can be improved to **increase insulation**, reducing heating and cooling demands.
- Increased insulation would improve quality of life of NYCHA's 400,000 residents by reducing drafts.



(Ferré-Sadurní, 2018)

Objective

- This project proposes a two-pronged approach for NYCHA to **improve insulation** of the most expensive aspects of its buildings that it has not already upgraded: **roofs and windows**.
- Although it is acknowledged that existing regulations should be amended to reduce energy use in subsidized housing (Reina & Kontokosta, 2017), it is important to evaluate the extent to which positive change can be seen within the current legal and economic constraints.
- New York City has the greatest amount of public housing and some of the most progressive energy policies of all U.S. cities, so NYCHA is the ideal setting to evaluate how effective retrofitting can be in easing the transition to more energy efficient public housing, if they are effective at all. This would inform other cities on whether to implement similar policies.

Methods: Cost Benefit Analysis for Windows

Found U-value for combination of each shade type with single pane glass and 1-2" air space (Boschetti, 1984):

$$\text{U-value} \left[\frac{\text{BTU}}{^{\circ}\text{F} \cdot \text{ft}^2 \cdot \text{h}} \right] = \frac{1}{\text{R-value}_1 + \text{R-value}_2 + \text{R-value}_3 + \dots \left[\frac{^{\circ}\text{F} \cdot \text{ft}^2 \cdot \text{h}}{\text{BTU}} \right]} \quad (1)$$

Then, calculated heat loss for each combination of single pane glass and shade type (Boschetti, 1984):

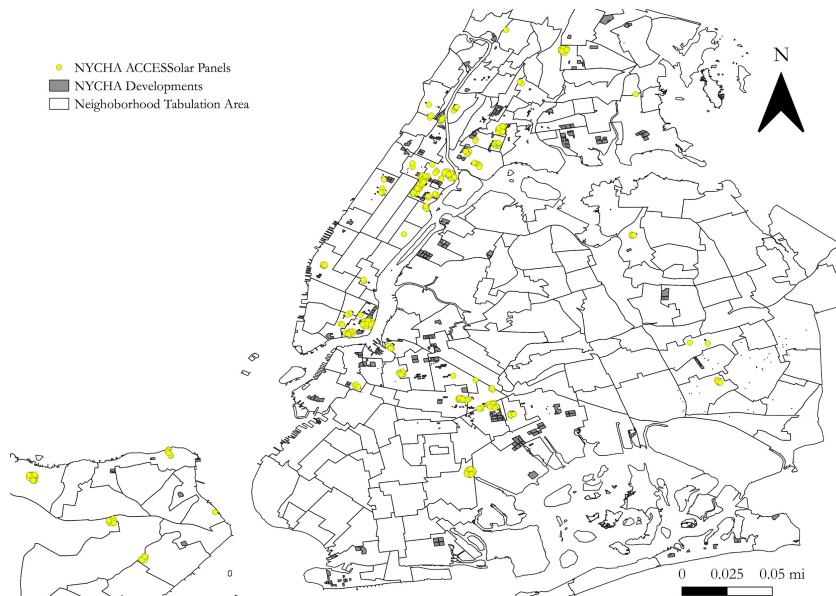
$$H \text{ [kWh]} = 24 \left[\frac{\text{h}}{\text{d}} \right] \cdot \text{HDD} \left[\frac{^{\circ}\text{F}}{\text{y}} \right] \cdot \text{U-val} \left[\frac{\text{BTU}}{^{\circ}\text{F} \cdot \text{ft}^2 \cdot \text{h}} \right] \cdot \frac{A \text{ [ft}^2\text{]}}{\text{window}} \cdot \# \text{ windows} \cdot \frac{1 \text{ kWh}}{3412 \text{ BTU}} \quad (2)$$

Calculated payback period for each window combination. 7.52¢/kWh used as the fuel cost, representing average 2018 cost of U.S. No. 2 fuel oil with losses and conversion factors for standard boilers.

$$\text{PB [y]} = \frac{\text{Cost}_{\text{window}} [\text{\$}]}{\text{Cost}_{\text{fuel}} \left[\frac{\text{\$}}{\text{kWh}} \right] \cdot (\text{H}_{\text{original}} \left[\frac{\text{kWh}}{\text{y}} \right] - \text{H}_{\text{insulated}} \left[\frac{\text{kWh}}{\text{y}} \right])} \quad (3)$$

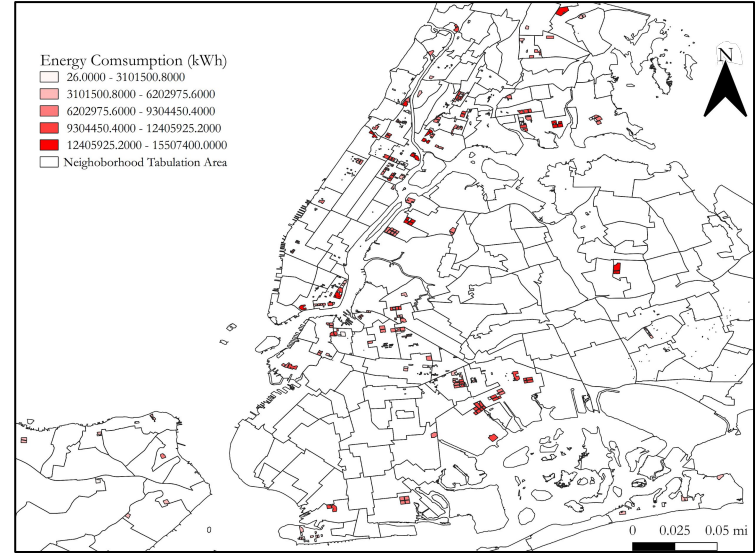
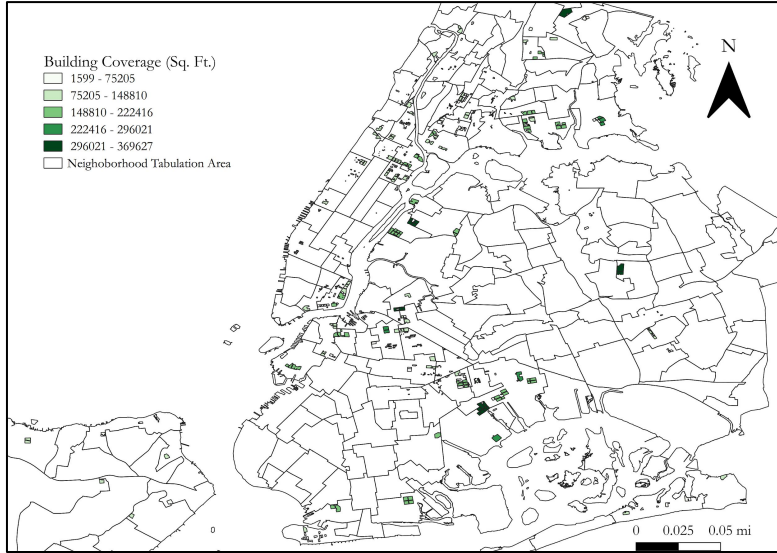
Methods: Cost Benefit Analysis for Roofs

- Three main energy-saving roofing alternatives to standard black asphalt roof: green roofs, white (or cool) roofs, and solar panels. Solar panels removed from analysis due to ACCESSolar program

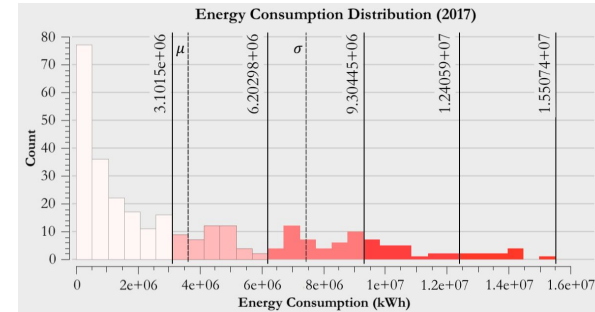


- Factored in fixed costs such as installation, variable costs such as maintenance, and benefits such as energy cost savings. Additionally, considered current roofing types and ease of implementation.

Methods: Selecting Roof Area



- A small number of large buildings consume far more energy per year than the vast majority of others.
- 10,000 ft² roof area used for initial analysis as this is average roof size of top 20% of NYCHA developments by 2017 energy consumption.
- Smaller and larger areas tested to confirm trends hold.

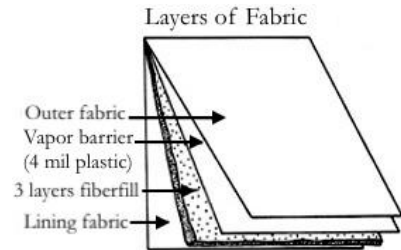


Results: Windows

Material		U-value H (kWh) Payback (y)			Factor	Value	Source	Notes
Single pane glass	Single pane glass				NYC HDD (2017)	3996	https://www	
Double pane glass	1/4" air space				Fuel cost (\$/kWh)	0.19334097	https://www	
	1/2" air space				Window Area (sq ft)	4.5		Standard 27" window
Air space	3/4"-4" deep				Number of windows	1		
Drapery	Conventional (not insulated or sealed)	0.5	63.24	-0.95418098	Original H	29.0904189	https://www	U-value of 0.23
	Two-layer system (drapery and lining on separate tracks)	0.2674	33.8182	-14.7690367	Tax credit (\$)	0.1	https://www	10% of cost, up to \$200, exclude installation
	Window Quilt	0.1818	22.9964	28.8738766	Legend			
	Cornice and drapery	0.3226	40.8	-0.89445562	Variable			
Roller-shade	Conventional	0.5051	63.8788	-8.02851612	U-value	H	Payback	
Venetian blinds	Venetian blinds	0.5	63.24	-2.72623137	<Original U-value	>Original H	>5 y	
Interior shutter	3/4" polystyrene core b/w	0.1493	18.8776	113.94992	>Original U-value	<Original H	5-10 y	
	1/8" plywood panels							
Cellular shades	Single cell	0.2941	37.2	-28.7004633			0-5 y	
	Premium blackout double	0.1471	18.6	34.6603486				
	Premium blackout single	0.1471	18.6	28.9627571				
	Premium light filtering double	0.1563	19.7625	28.6498269				
	Premium light filtering single-Group B fabrics	0.1626	20.5659	48.1359312				
	Deluxe light filtering double	0.1587	20.0762	26.5948728				
Insulation board	Clip-on	0.0752	9.50978	0.42792167				
Insulated Roman shades	1 layer of fiberfill	0.2326	29.414	-64.7417992				
	2 layers of fiberfill	0.1724	21.8069	3.59501357				
	3 layers of fiberfill	0.137	17.326	5.34174724				
	Prelayered fabric	0.1136	14.3727	3.55821116				

Single pane glass with prelayered insulated Roman shades was most cost-effective window pairing

- 3.56-year payback period
- Nearly 50% less heat loss than current NYCHA windows.



Results: Roofs

Time (years)	2.2	Area (sq ft)	10000				Legend	
	Green Roof	Source	Notes	CoolRoof	Source	Notes	Inputs	Outputs
Installation Cost relative to conventional, black roof (\$/sq ft)	-11	https://www	Range (size)	0	https://www	Free installation for affordable housing	Exact	>0
NPV Maintenance Cost rel. conventional, black roof (\$/sq ft/y)	-17.5	https://www	Range (size)	-0.7	https://www	Liquid applied coating. Avg roof lifetime 25 y	Estimate	0
NPV Stormwater (\$/sq ft/y)	13.5	https://www	Range (size)	0			Ignored	<0
NPV Energy (\$/sq ft/y)	7	https://www	Range (size)	0.032	https://web	Estimates from ORNL calculator	Variable	
Tax abatement (\$/sq ft)	4.5	https://www	\$100,000 cap. One-time	0				
NPV CO2 (\$/sq ft/y)	2.1	https://www	All sizes	0.25	http://www	10 metric tons CO2		
NPV Real Estate Effect (\$/sq ft/y)	110	https://www	Range (size)					
NPV Community Benefits (\$/sq ft/y)	30.4	https://www	All sizes					
TOTAL (\$)	1000			88				

Green roofs were the most cost-effective alternative roofing.

- White roofs have a near-zero payback period, while green roofs have a 2.17-year payback period.
- After 2.17 years, green roofs save far more in energy costs than white roofs. For example, after 5 years, green roofs save \$85,000 in energy costs, while white roofs save only \$200.
- This trend holds for smaller roof areas.
- Green roofs provide supplementary benefits, including for air quality, biodiversity, and mental health.

Conclusions

- Overall, NYCHA's implementation of energy-saving roofing and windows would improve the energy efficiency and climate resiliency of its buildings.
- Green roofs were found to be the most beneficial roofing material, with \$85,000 in energy costs for the NYCHA buildings that consume the top 20% most energy.
- Single pane glass with Roman shades with prelayered fabric was the most cost-effective window pairing, decreasing heat loss by nearly 50% relative to current NYCHA windows.
- Combined, these improvements would take under six years to pay off, and would provide long-lasting benefits, ranging from energy and maintenance savings for NYCHA to an increased quality of life for residents of NYCHA buildings.
- Improved insulation would provide NYCHA with the much-needed funds to repair the aging infrastructure on its properties, creating a sustainable solution, both environmentally and economically, that targets the root cause of the problems that affect NYCHA residents.

Future work

- Evaluate effects of increased insulation on indoor air quality and compare to existing NYCHA plans to update ventilation in their apartment buildings, as detailed in its NextGeneration Sustainability Agenda (Ghabaee, 2019).
- Develop maintenance plan for green roofs and shades as NYCHA has struggled with its inability to address major maintenance issues due to a lack of funds and manpower (Santiago, 2019).
- Discuss findings with NYCHA to incorporate into sustainability planning.
- Perform similar analysis with on other public housing systems to determine universality of strategy.

References

Boschetti, M. (1984). "EC84-409 Energy-Efficient Window Treatment: Cost Benefit Analysis." *Historical Materials from University of Nebraska-Lincoln Extension*. 4427. <http://digitalcommons.unl.edu/extensionhist/4427>.

City of New York. (2018). "OneNYC: Mayor Announces Significant Progress In Making Buildings More Energy Efficient." <https://www1.nyc.gov/office-of-the-mayor/news/215-18/onenyc-mayor-significant-progress-making-buildings-more-energy-efficient>.

Ferré-Sadurní, L. (2018). "What Will It Cost to Fix New York's Public Housing?" *The New York Times*. <https://www.nytimes.com/2018/07/02/nyregion/nycha-public-housing-fix.html>.

New York City Housing Authority (NYCHA). (2019). "NYCHA 2019 Fact Sheet." https://www1.nyc.gov/assets/nycha/downloads/pdf/NYCHA-Fact-Sheet_2019_08-01.pdf.

Reina, V. J. & Kontokosta, C. (2017). "Low hanging fruit? Regulations and energy efficiency in subsidized multifamily housing." *Energy Policy*, 16, pp. 505-213. <http://dx.doi.org/10.1016/j.enpol.2017.04.002>.

Data

New York City Business. (n.d.). "NYC CoolRoofs." <https://www1.nyc.gov/nycbusiness/article/nyc-coolroofs>.

New York City Department of City Planning (DCP). (2019). "Neighborhood Tabulation Areas." NYC OpenData. <https://data.cityofnewyork.us/City-Government/Neighborhood-Tabulation-Areas/cpf4-rkhg>.

New York City Department of Finance. (n.d.). "Green Roof Tax Abatement." <https://www1.nyc.gov/site/finance/benefits/landlords-green-roof.page>.

New York City Housing Authority (NYCHA). (2019). "Electric Consumption And Cost (2010 - March 2019)." NYC OpenData. <https://data.cityofnewyork.us/Housing-Development/Electric-Consumption-And-Cost-2010-March-2019-fjr24-e7cr/data>.

New York City Housing Authority (NYCHA). (2019). "Map of NYCHA Developments." NYC OpenData. <https://data.cityofnewyork.us/Housing-Development/Map-of-NYCHA-Developments/i9rv-hdr5>.

New York City Housing Authority (NYCHA). (2019). "NYCHA ACCESSolar Opportunities Map." NYC OpenData. <https://data.cityofnewyork.us/Housing-Development/NYCHA-ACCESSolar-Opportunities-Map/q974-2uuf>.

New York State Energy Research and Development Authority (NYSERDA) Solar Electric Programs. (2019) "Solar Statistics for New York City," via NY Solar Map <https://nysolarmap.com/>.

Oak Ridge National Laboratory. (n.d.). Cool Roof Calculator. <https://web.ornl.gov/sci/buildings/tools/cool-roof/>.

Sustainable CUNY. (n.d.). "Shared Solar NYC." <https://sharedsolarnyc.org/public/content/participate/#css>.

U.S. Energy Information Administration (EIA). (n.d.). "U.S. No. 2 Fuel Oil Wholesale/Resale Price by Refiners." https://www.eia.gov/dnav/pet/hist/LeafHandler.ashx?n=PET&s=EMA_EPD2F_PWG_NUS_DPG&f=M.

U.S. Environmental Protection Agency (EPA). (2008). "Cool Roofs." In: Reducing Urban Heat Islands: Compendium of Strategies. Draft. <https://www.epa.gov/heat-islands/heat-island-compendium>. U.S. General Services Administration (GSA). (2019). "Green Roofs." <https://www.gsa.gov/about-us/organization/office-of-governmentwide-policy/office-of-federal-highperformance-buildings/resource-library/integrative-strategies/green-roofs>.

White Roof Project. (n.d.). "Frequently Asked Questions." <http://www.whiteroofproject.org/fag>.

Acknowledgments

- Thank you to Professor David Hsu, MIT DUSP, for teaching relevant calculations.
- Further thanks to Dr. Stuart Gaffin, Columbia University, for introducing me to green and white roofs.
- MIT Urban Energy Systems and Policy class for feedback.
- MIT Energy Initiative (MITEI) for encouraging my interest in energy.